

LEICESTERSHIRE SAFER COMMUNITIES AGREEMENT 2008-11

UPDATE 2010

Introduction

- 1.1 This Agreement sets out the county-level community safety priorities across Leicestershire. It outlines how agencies and partnerships will work together and share resources to deliver these and other Safer Communities common priorities. The Agreement will be reviewed and updated on an annual basis.
- 1.2 This is the second update of Leicestershire's Safer Communities Agreement, based upon the strategic assessment and review process carried out between November 2009 and March 2010.

Background

- 2.1 This Safer Communities Agreement is prepared based on the county and local District based Community Safety Partnership (CSP) strategic assessments, in accordance with the Crime and Disorder (Formulation and Implementation of Strategy) Regulations 2007.
- 2.2 The Agreement also identifies the ways in which the responsible authorities can implement the priorities set out in the strategic assessments through co-ordinated or joint working, including those priorities in the Local Area Agreement (LAA).

Key Principles

- 3.1 Two key principles underpin our approach to ensuring Safer Communities:
 - Promoting equality and diversity and tackling inequality
 - Engaging communities in identifying and helping to solve the issues that impact upon them.
- 3.2 *Promoting Equality and Diversity*
Responsible authorities across Leicestershire are committed to serving all members of their communities effectively, and ensuring that all actions and plans consider implications for a variety of different groups and sections of the community. They will work to ensure people are not excluded or disadvantaged because of their Race, Disability, Gender, Age, Religion and belief, or Sexual Orientation.
- 3.3 The Equalities Impact of this Agreement has been assessed and the Improvement Actions have been incorporated into the delivery plans for the LAA objectives and of CSPs.
- 3.4 *Engaging Communities*

Responsible authorities and Leicestershire Together partner agencies are committed to engaging with local communities in a number of ways including:

- Community Forums
- Strategy Consultation
- Partnership Action Weeks
- Community Calls for Action.
- Community Safety Partnership “Face the People” sessions
- Other partnership and agency community engagement networks

Priorities for Safer Communities in Leicestershire

Strategic Assessments

- 4.1 Priorities for safer communities outcomes in Leicestershire have been identified in Leicestershire’s Sustainable Communities Strategy (SCS), the Local Area Agreement (LAA), district based Sustainable Communities Strategies and local Community Safety Partnerships’ (CSPs) Community Safety Plans. In accordance with the 2007 regulations these are based upon the county and partnership strategic assessments, from a common evidence base produced by Leicestershire County Council’s Research Team.
- 4.2 The process for producing partnership strategic assessments for Leicestershire is overseen by the Strategic Research Partnership (SRP) acting on behalf of Leicestershire Together and local partnerships.
- 4.3 In 2009 the strategic assessment process involved the production of a set of themed reports making up single evidence base for Leicestershire, with county level and individual partnership summaries. These were used by partnerships and the Board to identify future county level and local community safety priorities and to review local community safety plans and this Agreement.
- 4.4 This process and scope of the strategic assessment products will continue to be developed and improved, based upon feedback from partnerships and individual partner agencies.

Sustainable Communities Strategy Safer Communities Priorities

- 4.5 Safer Communities priorities within the SCS for Leicestershire are identified as:
 - The lives of offenders and those at risk of offending are improved so they are less likely to offend.
 - People feel (and are) safer from violence.
 - Disorder and anti-social behaviour is low compared to comparable areas and is being tackled effectively.
 - The harm caused by drug and alcohol misuse is reduced in local communities.

4.6 These priorities mirror those identified by CSPs, with most identifying the above as local priorities. In addition, the priorities reflect Home Office Public Service Agreements (PSAs) 23 and 25:- Make Communities Safer and Reduce the Harm caused by Alcohol and Drugs.

LAA Safer Communities Priorities and Outcomes

5.1 The outcomes and indicators within the LAA are drawn from Leicestershire's SCS and have been selected on the following criteria:

- There is evidence we must do better or we have areas of ambition
- It is cross-cutting, hitting one or more other outcomes
- It requires partnership working to make significant improvement.

5.2 The Safer Communities outcomes and indicators within the LAA are:

Objective	Indicator	Baseline	Target (2011)
<i>The lives of offenders and those at risk of offending are improved so they are less likely to offend (LAA 1.3)</i>	<p>NI 18: Reduce offending by adults under probation supervision</p> <p>NI 19: Reduce rate of proven re-offending by young people</p>	1.29 offences per young offender	<p>Actual rate of re-offending is 9.64% less than predicted rate.</p> <p>1.21 offences per young offender</p>
<i>People feel (and are) safer from violence (LAA 3.1)</i>	NI 20: Reduce the rate of assault with injury	<p>6.03 offences per 1000 population</p> <p>5.40 (baseline for 2010 and 2011 targets)</p>	<p>2008/9 - reduce by 3% to 5.85 (achieved).</p> <p>Further 6% reduction to 5.08 by 2011.</p>
<i>Disorder and anti-social behaviour is low compared to comparable areas and is being tackled effectively (LAA 3.2)</i>	<p>NI 21: Dealing with local concerns about anti-social behaviour and crime issues by the local council and police</p> <p>LI 7: has been removed in the refresh for 2010/11 due to technical difficulties.</p>	25%	33%
<i>The harm caused by drug and alcohol misuse is reduced in local communities (LAA 6.2)</i>	<p>NI115: Young people and substance misuse (CYPS Theme)</p> <p>LI 11 (NI 40): Increase the</p>	<p>14.3%</p> <p>1084</p>	<p>11%</p> <p>1161 (7%</p>

	number of drug users in effective treatment (local indicator)		increase)
	NI 20: Assault with injury		as above

5.3 District-level targets for the LAA indicators can be found at Appendix 1.

5.4 A number of other outcomes within the LAA will also contribute to the Safer Communities priorities and indicators, including:

Objective	Indicator
<i>Improved life chances for individuals and families (LAA 1.1)</i>	NI 142: Number of vulnerable people who are supported to maintain independent living NI 152: Working age people on out of work benefits
<i>Improved quality of life for people living in the most disadvantaged neighbourhoods (at a faster rate than the County generally) (LAA 1.2)</i>	
<i>Children and young people achieve economic wellbeing (LAA 1.6)</i>	NI 117: 16 to 18 year olds who are not in education, employment or training (NEET) NI 45: Young Offender's engagement in suitable education, training and employment
<i>Increased resident satisfaction with the built environment and improved green infrastructure (LAA3.3)</i>	NI 195: improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting)
<i>A highly skilled, motivated and innovative population and more people in high value jobs (LAA 5.3)</i>	NI 163: Proportion of population aged 19-64 for males and 19-59 for females qualified to at least Level 2 or higher

5.4 The Strategic Commissioning Group will work to ensure that all LAA outcomes and indicators are joined up as appropriate in order to maximise impact for communities.

Improving Confidence

6.1 Building confidence in the services working to make communities safer is another important priority across organisations and partnerships. This is reflected in the Local Area Agreement indicator NI21 and the Police's top priority to work towards a 15% increase in confidence from 43% to 58% by 2012 (measured by the British Crime Survey).

6.2 Recognising that this cannot be achieved without all agencies working collaboratively and in partnership, the Leicestershire Safer Communities Strategy Board has also adopted this overarching indicator and agreed that it is one of the top priorities in this Agreement.

Key Common CSP Priorities

6.3 In addition, there are priorities common to most if not all CSPs which are not fully reflected in the SCS or LAA. A matrix illustrating the priorities of all CSPs is attached at Appendix 2. It highlights two additional key priorities common across all partnerships:

Reducing acquisitive crime and
Support for Victims.

6.4 In addition the Board and CSPs sign up to reducing perceptions of ASB as a problem (NI 17), in line with the Home Office minimum standards for ASB.

6.5 Although not mirrored exactly in the LAA priorities, nonetheless these overlap significantly with LAA priorities. For example, success in reducing re-offending will impact on reducing levels of acquisitive crime. Support for those directly affected by crime and disorder and visibility of work to reduce acquisitive crime can also contribute to an increase in confidence.

6.6 These priorities will be adopted as countywide community safety priorities, in addition to the LAA2 and improving confidence priorities.

6.7 Targets for these priorities are as follows:

- A reduction in Serious Acquisitive Crime (NI 16) by 9% by March 2011 compared to April 2009 to March 2010.
- A reduction in people perceiving ASB to be a big or fairly big problem in their area (NI 17) by 10% (from 14% in 2008 to 12.6% in 2010)

Delivery Mechanisms

7.1 Delivery on priorities will be led as follows:

7.2 The Leicester, Leicestershire & Rutland Reducing Re-offending Strategy is the key delivery mechanism for the reducing re-offending indicators (**NI 18** and **NI 19**) and is led by the multi-agency Leicester, Leicestershire and Rutland (LLR) Reducing Re-offending Board and the Leicestershire Youth Offending Services Management Board. Whilst YOS and Probation Service are the lead agencies for the reducing re-offending, along with the MAPPOM arrangements, all community safety partners have statutory duty to reduce re-offending. CSPs therefore have an important contribution to make to reducing re-offending, through the contributions of individual partners towards offender needs and incorporation of offender work as an element of delivery plans.

- 7.3 The Community Safety Partnerships (CSPs) are best placed to lead on local delivery of the following LAA indicators with support from the Police:
- A reduction in assaults with less serious injury (**NI 20**)
 - Increased confidence in the police and councils dealing with local ASB issues (**NI 21**)
 - Reduction in perception of ASB as a problem (**NI 17**)
 - Reduction in Serious Acquisitive Crime (**NI 16**)
- 7.4 CSPs also have an important role to play in supporting and enhancing delivery locally against all of the LAA targets/outcomes and aligning them with the common CSP priorities of reducing acquisitive crime and supporting victims.
- 7.4 Work on alcohol harm reduction is led by Leicestershire DAAT/Alcohol Harm Reduction Strategy Board through the Alcohol Harm Reduction Strategy which will also include a focus on **NI 20**.
- 7.5 The key delivery mechanism for increasing drug users in treatment and reducing substance misuse by young people (**LI 11 (NI40)** and **NI 115**) is through the DAAT and its provider service agencies and the Children and Young People's Service.
- 7.6 Domestic abuse work within the LAA priorities will be led by the Domestic Abuse Strategy Group.

Cross Partnership Collaboration

- 8.1 Community Safety Partnerships will actively seek opportunities to work collaboratively with other CSPs within Leicestershire in order to maximise resources and increase effectiveness. Structures exist in the two policing Basic Command Unit areas bringing together CSP officers and Chairs.
- 8.2 Area Based Grant funding is used to encourage work across partnership boundaries. More pilots and projects are being developed between partnerships, such as the Circles of Need project in Melton and Hinckley & Bosworth.
- 8.3 Common priorities for joint working have been identified across partnerships on a Police BCU area level, as part of the countywide strategic review and planning process.
- The South Area identified confidence, anti-social behaviour, work with offenders, alcohol and domestic abuse as areas for joint work.
 - The North Area identified confidence, domestic abuse, information sharing and support for vulnerable victims as areas for joint work.

Resources

- 9.1 There are very significant mainstream resources dedicated to preventing and reducing crime across Leicestershire across partner agencies. In addition, part of the Area Based Grant (ABG) has been allocated to the Safer Communities theme of LAA2 by the Leicestershire Together Board. LSCSB will oversee the use of this element of the ABG. This role will include monitoring and reallocating spend where necessary, as well as determining priorities for use of future funding.
- 9.2 The Safer Communities allocation for 2010/11 is the same as the Home Office element of the ABG; £741,000 revenue. The Safer & Stronger & Safer Communities Capital Fund from the Home Office has been halved this year to £110,000.
- 9.3 This year is the final year that Area Based Grant and Safer & Stronger Capital funding has been guaranteed for. Developing sustainability and identifying ways to deliver more with fewer resources will be essential in 2010/11 and within the strategic review process for 2011 onwards.
- 9.4 The Safer Communities commissioning process development has continued for 2010/11 with use of funding to specifically commission projects identified to deliver LAA delivery plans. A common commissioning framework has been developed to assist CSPs to allocate their resources to deliver LAA and local priorities more effectively.
- 9.5 The 2010/11 ABG Safer Communities revenue allocation is divided amongst local partnerships, cross-partnership projects and countywide projects on the following approximate basis:
- | | |
|-----------------------------------|----------|
| ▪ Community Safety Partnerships | £426,000 |
| ▪ Countywide Projects | £234,000 |
| ▪ Cross Partnership Collaboration | £81,000 |
- 9.6 Specific priorities for Safer Communities Cross Partnership and Capital spend for 2010/11 have been agreed as:
- Reducing Re-offending
 - Building Confidence
- 9.7 The breakdown of partnership revenue funding between CSPs has been maintained at the level for 2008/09, and is outlined in Appendix 3.
- 9.8 Domestic Abuse Support services will be reviewed during 2010/11, in order for joint commissioning of re-designed services for 2011/12 onwards.
- 9.9 Continued work to ensure effective and joined use of analytical resources will continue to be led by the Strategic Research Partnership (SRP) in 2010/11.

Performance Management

10.1 The Leicestershire Safer Communities Strategy Board will oversee the delivery and performance management of the Leicestershire Community Safety Agreement and therefore the LAA and SCS Safer Communities priorities on behalf of Leicestershire Together.

10.2 Progress on LAA indicators and targets will be reported to the Leicestershire Safer Communities Strategy Board on a quarterly basis or as requested. Overall Safer Communities performance, including LAA delivery will be monitored by the Senior Officer Group of the Board on a more regular basis. This will include monitoring against relevant benchmarking information.

Governance

11.1 The Leicestershire Safer Communities Strategy Board is responsible for the delivery of the Safer Communities outcomes within the LAA on behalf of Leicestershire Together, and the use of the Area Based Grant Funding for Safer Communities.

11.2 Community Safety Partnerships are responsible to the Board for their delivery against the priorities in this Agreement and the use of the Area Based Grant Funding. Community Safety Partnerships and the Board are also responsible to local communities for delivery of the Board's and the individual Partnership's priorities.

Appendix 2 – LAA Safer Communities disaggregated district targets

National Indicator: NI 20 Assault with injury crime rate					
Performance Co-ordinator: James Fox					
Area	Baseline	2008/09	2009/10 target	2010/11 target	Lead Partners
County	Rate of 6.03 crimes per 1,000 population in 2007/08	3% reduction from the baseline	3% reduction from 2008/09 figure (3427 – 3% = 3324) (5.4 – 3% = 5.24)	Further 3 % reduction from 2008/09 figure (3427 – 6% = 3221) (5.4 – 6% = 5.08)	Leicestershire Safer Communities Strategy Board District & Borough Councils Drug & Alcohol Action Team Leicestershire Constabulary Leicestershire County Council 1 Leicestershire Voluntary Community Sector
Blaby		3% reduction from the baseline	3% reduction from 2008/09 figure (320 -3% = 310) (3.44 – 3% = 3.34)	Further 3 % reduction from 2008/09 figure (320 -6% = 300) (3.44 – 6% = 3.23)	
Charnwood		3% reduction from the baseline	3% reduction from 2008/09 figure (1180 -3% = 1144) (7.16 – 3% = 6.95)	Further 3 % reduction from 2008/09 figure (1180 -6% = 1109) (7.16 – 6% = 6.74)	
Harborough		3% reduction from the baseline	3% reduction from 2008/09 figure (275 -3% = 266) (3.34 – 3% = 3.24)	Further 3 % reduction from 2008/09 figure (275 -6% = 258) (3.34 – 6% = 3.14)	
Hinckley & Bosworth		3% reduction from the baseline	3% reduction from 2008/09 figure (519 -3% = 503) (4.97 – 3% = 4.82)	Further 3 % reduction from 2008/09 figure (519 -6% = 587) (4.97 – 6% = 4.67)	
Melton		3% reduction from the baseline	3% reduction from 2008/09 figure (275 -3% = 266) (5.59 – 3% = 5.42)	Further 3 % reduction from 2008/09 figure (275 -6% = 258) (5.59 – 6% = 5.25)	
N. W. Leicestershire		3% reduction from the baseline	3% reduction from 2008/09 figure (601 -3% = 582) (6.65 – 3% = 6.45)	Further 3 % reduction from 2008/09 figure (601 -6% = 568) (6.65 – 6% = 6.25)	
Oadby & Wigston		3% reduction from the baseline	3% reduction from 2008/09 figure (257 -3% = 249) (4.52 – 3% = 4.38)	Further 3 % reduction from 2008/09 figure (257 -6% = 241) (4.52 – 6% = 4.25)	

COMMENTS: The targets will be the rates; the lower figure in each box. The number above is the indicative number of crimes.

National Indicator: NI 21 Dealing with local concerns about anti-social behaviour and crime issues by local council and police

Performance Co-ordinator: James Fox

Area	Baseline	2008/09 target	2009/10 target	2010/11 target	Lead Partners
County	25.1% (2008 Place Survey)	No Required Target	No Required Target	33% (2010 Place Survey)	Leicestershire Safer Communities Strategy Board District & Borough Councils Leicestershire Constabulary 1.1.1 Leicestershire County Council
Blaby	27.5% (2008 Place Survey)	No Required Target	No Required Target	33% (2010 Place Survey)	
Charnwood	25.2% (2008 Place Survey)	No Required Target	No Required Target	33% (2010 Place Survey)	
Harborough	26.2% (2008 Place Survey)	No Required Target	No Required Target	33% (2010 Place Survey)	
Hinckley & Bosworth	22.1% (2008 Place Survey)	No Required Target	No Required Target	33% (2010 Place Survey)	
Melton	21.9% (2008 Place Survey)	No Required Target	No Required Target	33% (2010 Place Survey)	
N. W. Leicestershire	24.9% (2008 Place Survey)	No Required Target	No Required Target	33% (2010 Place Survey)	
Oadby & Wigston	27.1% (2008 Place Survey)	No Required Target	No Required Target	33% (2010 Place Survey)	

COMMENTS:

Local Indicator LI 11 (NI 40) Problem drug users in effective treatment

Area	Baseline	2008/09 target	2009/10 target	2010/11 target
County	1084	1138	1150	1161
Blaby			92	94
Charnwood			414	417
Harborough			150	151
Hinckley & Bosworth			172	174
Melton			103	104
N. W. Leicestershire			150	151
Oadby & Wigston			69	70

Work is ongoing to provide district targets for other indicators.

Appendix 2 - Matrix of Community Safety Partnership Priorities 2008-11 – updated March 2010

	Blaby	Charnwood	Harborough	Hinckley & Bosworth	Melton	NW Leics	Oadby & Wigston
Confidence (LAA2) / (Reassurance / Fear of Crime)	●	⊙	⊙	⊙	⊙	⊙	⊙
Preventing Offending and Reducing Re-offending (LAA2)	⊙	⊙	⊙	⊙	●	●	
Anti-Social Behaviour (LAA2)	○	●	●	●	●	●	●
Violent Crime (LAA2)	●	●	●	●	○	●	●
Alcohol (LAA2)	●	○	○	●	●	●	●
Drugs (LAA2)	●	○	○	●	●	●	○
Domestic Abuse (SCS)	○	○	○	○	●	○	○
Hate Crime (SCS)	○	○		○		○	○
Priority Neighbourhoods (SCS)		●		⊙	⊙	⊙	
Road Safety (LAA2H)		○		○	●	○	
Acquisitive Crime	●	●	●	●	●	●	●
Criminal Damage		○		○		○	○
Victims / Vulnerable People	⊙	⊙	⊙	⊙	⊙	○	⊙
Deliberate Fires		○		○		○	
Young People	⊙	○		○		○	⊙
Night-time Economy		○	●	○		○	

LAA2: Priority within LAA2 2008-11

SCS: Priority within Leicestershire Sustainable Communities Strategy

LAA2H: Priority within Healthier theme within LAA2 2008-11

⊙	: Cross-cutting priority
●	: Priority theme
○	: Sub-priority

Appendix 3 – ABG Safer Communities Revenue Funding 2010/11

	CSP REVENUE ALLOCATION (rounded to nearest £)	CSP Allocation - £426,000		
		£175,000 Even distribution	£94,125 Based on population*	£156,875 Based on crime levels**
Blaby	£59,551.00	£25,000.00	£13,711.12	£20,840.41
Charnwood	£96,351.00	£25,000.00	£24,072.28	£47,278.77
Harborough	£51,618.00	£25,000.00	£12,050.96	£14,566.84
Hinckley & Bosworth	£65,209.00	£25,000.00	£15,386.10	£24,822.60
Melton	£43,702.00	£25,000.00	£7,248.37	£11,453.29
North West Leics	£64,144.00	£25,000.00	£13,281.26	£25,862.84
Oadby & Wigston	£45,425.00	£25,000.00	£8,374.90	£12,050.26
	£426,000.00	£175,000.00	£94,125.00	£156,875.00

*2006 mid-year estimates (National Statistics, published August 2007)

**All crime 12mths to Jan 2008 (from iQuanta)

Total CSP allocation	£426,000
Countywide allocation	£233,930
Cross-partnership allocation	£81,047
Total Revenue	£740,977